Consolidated Financial Statements of

# CITY OF ST. JOHN'S

December 31, 2023

December 31, 2023

# **Table of Contents**

	<u>PAGE</u>
Statement of Responsibility	1
Independent Auditor's Report	2 - 4
Consolidated Statement of Operations and Accumulated Surplus	5
Consolidated Statement of Financial Position	6
Consolidated Statement of Changes in Net Debt	7
Consolidated Statement of Cash Flows	8
Notes to the Consolidated Financial Statements	9 - 29
Supplementary Schedules	
Consolidated Schedule of Tangible Capital Assets	30
Consolidated Schedule of Debenture Debt	31
Consolidated Schedule of Mortgages – Urban Living Non-Profit Housing	32
Consolidated Schedule of Revenues	33 - 34
Consolidated Schedule of Expenditures	35 - 36
Consolidated Schedule of Segmented Information	37
Consolidated PSAB Budget	38
Consolidating Entries and PSAB Adjustments	39

### **Statement of Responsibility**

The accompanying consolidated financial statements are the responsibility of the management of the City of St. John's (the "City") and have been prepared in compliance with legislation, and in accordance with public sector accounting standards established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada.

In carrying out its responsibilities, management maintains appropriate systems of internal and administrative controls designed to provide reasonable assurance that transactions are executed in accordance with proper authorization, that assets are properly accounted for and safeguarded, and that financial information produced is relevant and reliable.

The City's Audit Committee met with management and its external auditors to review a draft of the consolidated financial statements and to discuss any significant financial reporting or internal control matters prior to their approval of the finalized consolidated financial statements.

BDO Canada LLP, as the City's appointed independent external auditors, has audited the consolidated financial statements. The auditor's report is addressed to the Mayor and Councillors and appears on the following page. Their opinion is based upon an examination conducted in accordance with Canadian generally accepted auditing standards, performing such tests and other procedures as they consider necessary to obtain reasonable assurance that the consolidated financial statements are free of material misstatement and present fairly the financial position, operations, changes in net debt and cash flows of the City in accordance with Canadian public sector accounting standards.

Mayor Deputy City Manager, Finance & Corporate Services



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### **Independent Auditor's Report**

His Worship the Mayor and Councillors of the City of St. John's

#### Opinion

We have audited the accompanying consolidated financial statements of the City of St. John's (the "City"), which comprise the consolidated statement of financial position as at December 31, 2023, and the consolidated statements of operations and accumulated surplus, changes in net debt and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the City as at December 31, 2023, and its results of consolidated operations, its consolidated changes in net debt, and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### **Basis for Opinion**

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the City in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

# Responsibilities of Management and those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the City's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the City or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the City's financial reporting process.



#### Auditors' Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsible to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the City's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting an, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the City's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements, or if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, the future events or conditions may cause the City to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the City to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.



We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

BDO Canada LLP

**Chartered Professional Accountants** 

St. John's, Newfoundland and Labrador June 26, 2024

CITY OF ST. JOHN'S Consolidated Statement of Operations and Accumulated Surplus Year ended December 31, 2023

	Budget	Actual	Actual
	2023	2023	2022
	\$	\$	\$
	(Schedule 7)		
Revenues (Schedule 4)			
Taxation	220,904,255	223,694,301	218,351,020
Grants in lieu of taxes	9,419,785	8,938,927	8,561,734
Grants and transfers	23,962,786	38,886,727	30,520,721
Sales of goods and services	52,399,181	59,105,203	54,367,315
Other revenue from own sources	28,741,633	27,484,825	30,073,379
	335,427,640	358,109,983	341,874,169
<b>Expenditures (Schedule 5)</b>			
General government services	49,684,218	46,417,568	41,718,812
Fiscal services	23,596,280	12,512,964	24,234,730
Transportation services	73,138,028	70,323,260	66,367,193
Protective services	40,244,520	38,812,790	40,273,823
Environmental health services	51,884,543	52,778,399	51,487,388
Recreation and cultural services	35,963,828	36,555,179	35,125,672
Environmental development services	10,870,231	7,221,837	6,750,395
Amortization and allowances	51,062,444	46,222,819	50,932,779
	336,444,092	310,844,816	316,890,792
Excess of revenues over expenditures	(1,016,452)	47,265,167	24,983,377
Accumulated surplus, beginning of year	819,244,368	819,244,368	794,260,991
Accumulated surplus, end of year (Note 15)	818,227,916	866,509,535	819,244,368

See accompanying notes to the consolidated financial statements

# **Consolidated Statement of Financial Position**

As at December 31, 2023

	2023	2022
	\$	\$
Financial assets		
Cash and cash equivalents (Note 3)	108,320,921	74,578,890
Investments (Note 4)	17,260,901	98,205,282
Accounts receivable - current (Note 5)	57,965,536	45,645,870
Accounts receivable - long-term (Note 6)	151,818	240,114
Sinking fund investments (Note 10 and Schedule 2)	50,116,714	209,193,259
	233,815,890	427,863,415
Financial liabilities		
Payables and accruals (Note 7)	68,159,655	73,389,479
Asset retirement obligations (Note 8)	23,569,963	29,304,150
Employee benefits (Note 9)	228,827,854	224,593,775
Debenture debt (Note 10 and Schedule 2)	337,902,000	544,000,000
Long-term debt (Note 11)	1,275,136	4,082,645
	659,734,608	875,370,049
Net debt	(425,918,718)	(447,506,634)
Non-financial assets		
Tangible capital assets (Schedule 1)	1,283,935,929	1,259,758,302
Inventory of materials and supplies	4,740,938	4,191,971
Prepaid expenditures	3,751,386	2,800,729
• •	1,292,428,253	1,266,751,002
Accumulated surplus (Note 15)	866,509,535	819,244,368

Contingencies and commitments (Note 18)

See accompanying notes to the consolidated financial statements

On behalf of Council	Berek Coffey
Mayor	Deputy City Manager, Finance & Corporate Services

# **Consolidated Statement of Changes in Net Debt**

Tour chaca becomes of 21, 2020			
	Budget		
	2023	2023	2022
	\$	\$	\$
Excess of revenues over expenditures	(1,016,452)	47,265,167	24,983,377
Changes in tangible capital assets			
Acquisition of tangible capital assets			
and contributed tangible capital assets	(69,837,986)	(70,675,472)	(69,837,986)
Net book value of tangible capital assets			
disposals/transfers	427,713	1,082,697	427,713
Amortization of tangible capital assets	45,415,148	45,415,148	49,154,169
Increase in net book value of tangible			
capital assets	(23,995,125)	(24,177,627)	(20,256,104)
Changes in other non-financial assets			
Change in prepaid expenditures	-	(950,657)	(512,101)
Acquisition of inventory and supplies, net of usage	-	(548,967)	(302,907)
Increase in other non-financial assets	-	(1,499,624)	(815,008)
Decrease (Increase) in net debt	(25,011,577)	21,587,916	3,912,265
Net debt, beginning of year	(447,506,634)	(447,506,634)	(451,418,899)
Net debt, end of year	(472,518,211)	(425,918,718)	(447,506,634)

### **Consolidated Statement of Cash Flows**

Year ended December 31, 2023

	2023	2022
	\$	\$
Operating transactions		
Excess of revenues over expenditures	47,265,167	24,983,377
Non-cash charges to operations:		
Amortization of tangible capital assets	45,415,148	49,154,169
Change in estimate of ARO	6,789,136	-
Contributed tangible capital assets	(3,733,516)	(7,193,012)
Employee benefits	4,234,079	2,421,426
Loss/(gain) on disposal of tangible capital assets	697,295	(232,028)
	100,667,309	69,133,932
Net change in other (Note 16)	(24,783,301)	1,807,303
<u>-</u>	75,884,008	70,941,235
Capital transactions		
Acquisition of tangible capital assets	(73,731,092)	(62,644,974)
Proceeds from sale of tangible capital assets	385,402	659,741
	(73,345,690)	(61,985,233)
Financing transactions		
Decrease in long-term accounts receivable	88,296	87,593
Repayment of debenture debt	(11,000,000)	(16,500,000)
Repayment of long-term debt	(2,807,509)	(1,363,510)
	(13,719,213)	(17,775,917)
Investing transactions		
Increase in sinking fund investments	(12,099,468)	(7,865,128)
Decrease/(increase) in investments	57,022,394	(61,981,651)
	44,922,926	(69,846,779)
Increase/(decrease) in cash and cash equivalents	33,742,031	(78,666,694)
Cash and cash equivalents, beginning of year	74,578,890	153,245,584
Cash and cash equivalents, end of year	108,320,921	74,578,890

Supplementary cash flow information (Note 16)

See accompanying notes to the consolidated financial statements

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

The City of St. John's (the "City") accounts include revenues and expenses for the City's Urban Living Non-Profit Housing Fund, Regional Fire Department, Regional Waste Water System, Robin Hood Bay Regional Waste Management Facility, and Regional Water Supply System.

#### 1. SIGNIFICANT ACCOUNTING POLICIES

The consolidated financial statements have been prepared in accordance with Canadian public sector accounting standards ("PSAS") as recommended by the Public Sector Accounting Board ("PSAB") of the Chartered Professional Accountants of Canada and reflect the following significant accounting policies:

#### Basis of consolidation

The consolidated financial statements include all the accounts of the City, St. John's Transportation Commission (the "Commission") and St. John's Sports & Entertainment Ltd., which are wholly-owned and operated by the City. Any inter-company transactions have been eliminated on consolidation.

### Revenue recognition

Taxes are recorded at estimated amounts when they meet the definition of an asset, have been authorized and the taxable event occurs. For property taxes, the taxable event is the period for which the tax is levied. As taxes recorded are initially based on management's best estimate of the taxes that will be received, it is possible that changes in future conditions, such as reassessments due to audits, appeals and court decisions could result in a change in the amount of tax revenue recognized. Taxes receivable are recognized net of an allowance for anticipated amounts.

Other revenue mainly consists of sales of goods and services which are recognized when significant risks and rewards of ownership have been transferred and there are no significant obligations remaining, sales price is fixed and determinable, persuasive evidence of an arrangement exists and collection is reasonably assured. This usually coincides with the provision of the goods and services.

Interest revenue is recognized when earned.

#### **Government Transfers**

When the City is the recipient, government transfers are recognized as revenue in the financial statements when the transfer is authorized and any eligibility criteria are met, except to the extent that transfer stipulations give rise to an obligation that meets the definition of a liability. Transfers are recognized as deferred revenue when transfer stipulations give rise to a liability. Transfer revenue is recognized in the statement of operations as the stipulation liabilities are settled.

When the City is the transferor, government transfers are recognized as an expense in the statement of operations when they are authorized and all eligibility criteria have been met by the recipient.

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Cash and cash equivalents

Cash and cash equivalents include cash on hand, balances with banks (net of overdrafts) and short-term deposits with original maturities of three months or less. Bank borrowings are considered to be financing activities.

#### Inventories

Inventories of material and supplies are carried at the lower of cost and net realizable value.

### Investments in rental housing projects

Investments in rental housing projects are recorded at cost.

#### Tangible capital assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over their estimated useful lives as follows:

	Years
Buildings	10-60
Parking spaces - garage	50-75
Vehicles	
Transit buses	7-12
Vehicles	5-20
Computer hardware and software	5
Other	
Machinery and equipment	5-30
Water and waste plants and networks	
Underground networks	75
Sewage treatment plants and lift stations	10-45
Water pumping stations and reservoirs	20-50
Flood stations and other infrastructure	45
Waste management facility and infrastructure	10-40
Transportation	
Roads	10-35
Roadbeds	75
Bridges and structures	25-50

One-half of the annual amortization is charged in the year of acquisition. Assets under construction are not amortized until the asset is available for productive use.

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Contribution of tangible capital assets

Contributions of tangible capital assets are recorded at fair value at the date of receipt. The contribution is recorded as revenue.

#### Assessments

Assessments for water and sewer installations and street improvements are recorded when work is completed.

#### Sinking funds

Sinking funds established for the retirement of debentures are held and administered by a third party and accounted for in the City's records at cost or amortized cost.

### Reserve for snow and ice management

The City has established a snow and ice management reserve, to a maximum of \$2,000,000, to accumulate funds to be used in years of severe winter conditions.

#### Reserve for Civic Centre financing

The City has established a Civic Centre financing reserve to accumulate its share of revenue received from the accommodation tax. The accommodation tax, which was legislated effective January 1, 1999, represents a four percent room levy on all fixed roof accommodations in the City of St. John's. The funds in the reserve, which are included in accumulated surplus, are used to reduce the debt related to the construction of the St. John's Convention Centre and to pay for capital improvements for the facility.

#### **Asset Retirement Obligations**

A liability for an asset retirement obligation related to Robin Hood Bay Regional Landfill is recognized at an amount that is the best estimate of the expenditure required to settle the present obligation at the balance sheet date. This obligation is subsequently reviewed each fiscal year and adjusted for the passage of time along with any revisions to the timing, amount required to settle the obligation or the discount rate. Upon initial measurement of an asset retirement obligation, a corresponding asset retirement cost is added to the carrying value of the related long-lived asset. This cost is amortized on the same basis as the related asset.

### Severance and accrued sick leave benefits

The cost and obligation of severance and accrued non-vesting sick leave benefits earned by employees are actuarially determined using the projected accrued benefit method prorated on service and management's best estimate of assumptions of future service, future benefit usage, salary changes, and retirement ages of those employees.

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Severance and accrued sick leave benefits (continued)

The discount rate used for determining the benefit obligation is the City's cost of borrowing.

Past service costs resulting from changes to these benefits are recognized at the date of amendment.

### Accrued pension benefits

The cost and obligation of pension benefits, earned by employees and members of Council, are actuarially determined using the accrued benefit method prorated on service and management's best estimate of assumptions of future investment returns for funded plans, salary changes and retirement ages of employees. For the purpose of calculating the expected return on plan assets, those assets are valued at fair value.

The discount rate used for determining the benefit obligation is the expected rate of return on plan assets or the City's cost of borrowing.

Past service costs resulting from plan amendments are recognized at the date of amendment.

The excess of the net actuarial gain/(loss) is amortized over the average remaining service period of active employees which is 13 years for the employee plan and 3 years for the Mayor and Councillors' plan.

### Employee future benefits

The City provides post-retirement benefits in the form of extended life and health coverage to employees. The cost and obligations of these benefits earned by employees are actuarially determined using the accrued benefit method prorated on service and management's best estimate of assumptions and future claim rates and costs. There is no requirement to fund these future obligations on a current basis.

#### Use of estimates

In preparing the City's financial statements in conformity with PSAS, management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements and reported amounts of revenue and expenses during the year. Items subject to management estimate include allowance for doubtful accounts, useful life of tangible capital assets, impairment of assets, employee future benefits, and asset retirement obligations related to Robin Hood Bay Landfill. Actual results could differ from these estimates.

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 1. SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Liability for contaminated sites

A contaminated site is a site at which substances occur in concentrations that exceed the maximum acceptable amounts under an environmental standard. Sites that are currently in productive use are only considered a contaminated site if an unexpected event results in contamination. A liability for remediation of contaminated sites is recognized when the organization is directly responsible or accepts responsibility; it is expected that future economic benefits will be given up; and a reasonable estimate of the amount can be made. The liability includes all costs directly attributable to remediation activities including post remediation operations, maintenance and monitoring. The liability is recorded net of any expected recoveries.

#### Financial Instruments

Cash and cash equivalents, accounts receivable, investments, accounts payable and accrued liabilities, long-term debt, and debenture debt are measured at cost or amortized cost. The carrying value of these financial instruments are presented on the statement of financial position.

For financial instruments measured using amortized cost the effective interest rate method is used to determine interest revenue or expense.

Transaction costs are added to the carrying value for financial instruments.

All financial assets are assessed for impairment on an annual basis. When a decline is determined to be other than temporary, the amount of the loss is reported in the statement of operations, and any unrealized gain is adjusted through the statement of remeasurement gains and losses.

### 2. CHANGE IN ACCOUNTING POLICY

Effective January 1, 2023, the City prospectively adopted PS 3450 Financial Instruments. This new section requires all financial instruments within the scope of the standard be measured at either fair value, cost or amortized cost. Derivatives and investments in equity instruments that are quoted in an active market must be measured at fair value. At year-end the City has no instruments that must be measured at fair value. The standard has been adopted prospectively in accordance with its transitional provisions, therefore, the comparative information has not been restated.

The standard also requires the adoption of a statement of remeasurement gains and losses. However, the City does not measure any of its financial instruments at fair value and therefore does not have any remeasurement gains or losses to recognize.

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 3. CASH AND CASH EQUIVALENTS

	2023	2022
	\$	\$
Cash	54,380,332	14,404,869
Restricted cash deposits:		
Robin Hood Bay post closure costs (Note 8)	14,152,545	12,262,816
Robin Hood Bay equipment replacement	10,280,009	9,533,007
Riverhead wastewater equipment replacement	3,350,058	3,431,543
Advance payments from developers	45,841	43,613
Federal gas tax fund	16,994,436	29,626,482
Fire department equipment replacement	2,472,457	-
Water system equipment replacement	319,295	-
Urban living affordable housing:		
Tenants' security deposits	128,942	118,882
Replacement reserve fund	6,197,006	5,157,678
	53,940,589	60,174,021
	108,320,921	74,578,890

The City has agreements with Canada Mortgage and Housing Corporation ("CMHC") and Newfoundland and Labrador Housing Corporation ("NLHC") which stipulate that cash be set aside for a replacement reserve fund. As at December 31, 2023 the City held cash of \$6,197,006 (2022 - \$5,157,678).

#### 4. INVESTMENTS

	2023	2022
	\$	\$
Government bonds	10,985,520	36,240,888
Short term investment funds	6,275,381	1,964,394
Guaranteed investment certificates	-	60,000,000
	17,260,901	98,205,282

Government bonds include City of Toronto bonds valued at amortized cost with a coupon rate 4.15%, face value of \$10M and market value of \$9.8M. Maturity date is March 2044. These have been reclassified from sinking fund investments to portfolio investments in fiscal 2023.

In 2022, Government bonds consisted of City of St. John's debentures at coupon rates varying from 2.92% to 4.622% with a face value of \$35,446,987. Maturity dates on the investments in the portfolio range from August 2031 to September 2040. The adoption of PS 3450 requires the City's debentures to be recorded on a net basis with debenture debt (schedule 2) therefore these have been offset with the related financial liabilities in fiscal year 2023.

Short term investment funds consists of cash and cash equivalents held with RBC Investor and Treasury Services.

Guaranteed investment certificates (GICs) each with an annualized interest rate of 1.22% were redeemed January 4, 2023.

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

ACCOUNTS RECEIVABLE - CURRENT	2023	2022
	\$	\$
Taxes	23,938,250	26,857,964
Other governments	31,410,682	19,714,510
Other	14,135,081	12,207,761
Allowance for doubtful accounts	(11,518,477)	(13,134,365
	57,965,536	45,645,870
ACCOUNTS RECEIVABLE - LONG TERM		
ACCOUNTS RECEIVABLE - LONG TERM	2023	2022
	\$	\$
Civic assessments	151,818	240,114
	151,818	240,114
PAYABLES AND ACCRUALS		
THE LESS IN A PROCEED.	2023	2022
	\$	\$
Trade	40,026,013	43,103,927
Wages and benefits payable	8,636,403	13,338,708
Deferred revenue	4,972,250	3,222,146
Deposits and prepayments	9,552,205	8,633,987
Accrued interest	4,848,711	4,941,068
Other governments	124,073	149,643
	68,159,655	73,389,479

#### 8. ASSET RETIREMENT OBLIGATION

A liability is recognized for future retirement obligations associated with the City's landfill asset. The amount recognized is the net present value of estimated future expenditures required to fund the closure, decommissioning, and post-closure requirements of its landfill. The obligation is calculated using the current estimated costs to retire the asset inflated to the estimated retirement date and discounted to current present value. The retirement obligation is being provided for over the accreted value from the initial obligation to the end of the useful life of the landfill. Future retirement expenditures will be charged against the accumulated liability as incurred.

Estimating asset retirement obligations require estimation of costs many years into the future, inherent in the calculation are numerous assumptions and estimates, including the expected future costs, inflation factors, discount rates and the timing of settlement of obligations. Future revisions to any of these estimates may result in material changes to the asset retirement obligation.

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 8. ASSET RETIREMENT OBLIGATION (Continued)

At December 31, 2023, the estimated total undiscounted inflation-adjusted amount required to settle the asset retirement obligation is \$164,353,662. The cash flows are discounted at the rate of 4.3% (2022 - 3.6%) based on the City's long term cost of borrowing. This is estimated by reference to the average of the past three years of the City's estimated net yield on its debenture debt at the end of the fiscal year. The discount rate will only be adjusted when the estimate using current information results in a difference of more than 25 basis points. The landfill is estimated to close in 2072 with the site continuing to be monitored for an additional 30 years post closure.

	2023	2022
	\$	\$
Beginning of year	29,304,150	28,384,061
Liabilities settled	-	-
Change in discount rate	(6,789,136)	(5,064,583)
Change in estimates	-	5,076,382
Accretion	1,054,949	908,290
End of year	23,569,963	29,304,150

The tipping fees charged by the City to all users include a provision for closure and post-closure costs which is contributed to an interest-bearing account to accumulate the funds that will be required at each closure and post-closure phase. The balance in the account at December 31, 2023 was \$14,152,545 (2022 - \$12,262,816).

#### 9. EMPLOYEE BENEFITS

	2023	2022
	\$	\$
Accrued pension benefits (Note 12)	(12,459,123)	(13,942,714)
Employee future benefits (Note 13)	214,944,265	211,733,476
Severance and sick leave benefits (Note 14)	26,342,712	26,803,013
	228,827,854	224,593,775

#### 10. DEBENTURE DEBT

	2023	2022
	\$	\$
Debenture debt outstanding (Schedule 2)	337,902,000	544,000,000
Less: sinking fund investments available	50,116,714	209,193,259
	287,785,286	334,806,741

As at December 31, 2023, the City held a carrying value of \$195.0M (2022 – \$200.0M) of its own debentures. Adoption of PS 3450 requires that when the City repurchases its own debenture, the repurchased instruments offset the original liabilities on the Consolidated Statement of Financial Position.

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 10. DEBENTURE DEBT (Continued)

In 2022, City's sinking fund investments available included City of St. John's debentures at coupon rates varying between 2.92% to 6.68% with a face value of \$174.7M. Maturity dates on the investments in the portfolio range from February 2023 to September 2040.

Total interest paid or payable in 2023 on debt was \$28,139,398 (2022 - \$29,196,683). Interest received or receivable in 2023 on City owned debentures was \$9,682,393 (2022 - \$11,299,587)

The annual requirements over the next five years and thereafter relating to principal repayments and scheduled sinking funds are as follows:

	Principal	Sinking fund	
Year	Repayments	requirements	Total
	\$	\$	\$
2024	25,000,000	13,012,500	38,012,500
2025	18,000,000	12,475,000	30,475,000
2026	60,000,000	11,937,500	71,937,500
2027	15,000,000	10,750,000	25,750,000
2028	-	10,375,000	10,375,000
Thereafter	415,000,000	77,325,000	492,325,000

### 11. LONG-TERM DEBT

	2023	2022
	\$	\$
Mortgages - Urban living non-profit housing (Schedule 3)	1,275,136	1,726,645
St. John's Transportation Commission	-	2,356,000
	1,275,136	4,082,645

Mortgages of the Urban Living Non-Profit Housing Fund are secured by specific rental properties situated in St. John's and an assignment of rental income.

Annual principal repayments over the next five years and thereafter relating to retirement of long-term debt are as follows:

Non-profit
housing
mortgages
\$
428,038
410,267
218,675
135,360
82,796

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 11. LONG-TERM DEBT (Continued)

The Commission has access to a \$15,000,000 credit facility, guaranteed by the City, for capital expenditures. Under the terms of its lending arrangements, the Commission issues banker's acceptances. At December 31, 2023, the Commission had a nil balance (2022 - \$2,356,000) on the credit facility which is included in long-term debt.

#### 12. ACCRUED PENSION BENEFITS

	2023	2022
	\$	\$
City of St. John's - Employees	(19,323,900)	(21,287,200)
City of St. John's - Mayor and Councillors	6,136,800	6,289,600
St. John's Transportation Commission	727,977	1,054,886
	(12,459,123)	(13,942,714)

City of St. John's - Employees

The City's defined benefit plan provides pension benefits to members of CUPE 569, CUPE 1289, NAPE 7808, management, council, and employees of St. John's Sports & Entertainment Ltd. hired before January 1, 2015, as well members of the IAFF 1075 hired before July 11, 2017. All subsequent hires from these groups are enrolled in a defined contribution pension plan. The City also maintains a Supplementary Executive Retirement Plan (SERP) for non-union employees in respect to earnings in excess of those on which benefits can be provided under the defined benefit provisions. Both plans provide benefits based on length of service and average earnings.

An actuarial valuation of the plans were completed as at December 31, 2021 for Council and as at December 31, 2022 for employees and the supplementary plan. All plans were extrapolated to December 31, 2023.

	Supplementary			
	<b>Employees</b>	Plan	2023	2022
	\$	\$	\$	\$
Accrued benefit obligation				
Balance, beginning of year	451,480,900	1,975,800	453,456,700	469,012,800
Current service cost	12,973,100	53,500	13,026,600	13,504,300
Interest cost	28,000,700	99,800	28,100,500	26,691,200
Benefits paid	(19,930,300)	(53,500)	(19,983,800)	(20,583,900)
Past services and FABA				
contributions	17,000	-	17,000	37,000
Actuarial gain	(1,506,400)	(398,000)	(1,904,400)	(35,204,700)
Balance, end of year	471,035,000	1,677,600	472,712,600	453,456,700

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 12. ACCRUED PENSION BENEFITS (Continued)

	S	Supplementary		
	<b>Employees</b>	Plan	2023	2022
	\$	\$	\$	\$
Plan assets				
Fair value, beginning of year	454,217,200	-	454,217,200	530,162,900
Return on plan assets	52,917,600	-	52,917,600	(70,372,100)
Benefits paid	(19,930,300)	-	(19,930,300)	(20,531,000)
Employer contributions	7,174,500	-	7,174,500	8,796,700
Employee contributions	6,380,100	-	6,380,100	6,123,700
Past services and FABA				
contributions	17,000	-	17,000	37,000
Fair value, end of year	500,776,100	-	500,776,100	454,217,200
Funded status (surplus)/deficit	(29,741,100)	1,677,600	(28,063,500)	(760,500)
Unamortized amounts	7,463,300	1,276,300	8,739,600	(20,526,700)
Accrued benefit (asset)/liability	(22,277,800)	2,953,900	(19,323,900)	(21,287,200)
Significant assumptions used for 2				
Discount rate	5.75%	4.75%		
Expected long-term rate of				
return on plan assets	5.75%	0.00%		
Rate of compensation increase	3.15%	3.15%		
Average remaining service				
period of active employees	13 years	12 years		
Significant assumptions used for 2	022			
Discount rate	6.25%	5.05%		
Expected long-term rate of				
return on plan assets	6.25%	0.00%		
Rate of compensation increase	3.15%	3.15%		
Average remaining service				
period of active employees	13 years	12 years		
Net benefit expense of the year				
Current service cost	12,973,100	53,500	13,026,600	13,504,300
Interest cost	28,000,700	99,800	28,100,500	26,691,200
Amortization of losses/(gains)	2,580,400	53,800	2,634,200	(2,398,000)
Employee contributions	(6,380,100)		(6,380,100)	(6,123,700)
Expected return on plan assets	(28,189,900)	_	(28,189,900)	(30,324,100)
Net benefit expense	8,984,200	207,100	9,191,300	1,349,700

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 12. ACCRUED PENSION BENEFITS (Continued)

City of St. John's - Mayor and Councillors

	2023	2022
	\$	\$
Accrued benefit obligation		
Balance, beginning of year	5,372,600	6,252,900
Current service cost	114,700	149,600
Interest cost	266,500	188,400
Benefits paid	(304,700)	(301,300)
Actuarial loss/(gain)	166,000	(917,000)
Balance, end of year	5,615,100	5,372,600
Unamortized amounts	521,700	917,000
Accrued benefit liability	6,136,800	6,289,600
Significant assumptions used		
Discount rate	4.75%	5.05%
Rate of compensation increase	3.15%	3.15%
Average remaining service period	3 years	4 years
Net benefit expense of the year		
Current service cost	114,700	149,600
Interest cost	266,500	188,400
Amortization of gains	(229,300)	(271,200)
Net benefit expense	151,900	66,800

St. John's Transportation Commission ("Commission")

The Commission maintains a defined benefit plan which provide pension benefits to its union and non-union employees hired before May 1, 2016. Employees hired after this date are enrolled in a defined contribution pension plan. The Commission also maintains a Supplementary Executive Retirement Plan (SERP) for non-union employees in respect to earnings in excess of those on which benefits can be provided under the defined benefit provisions. Both plans provide benefits based on length of service and average earnings.

An actuarial valuation of the employee plans was completed as at December 31, 2020 and extrapolated to December 31, 2023. The supplementary plan estimate was prepared using the same actuarial assumptions used for the Non-Union plan with the exception of the discount rate.

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 12. ACCRUED PENSION BENEFITS (Continued)

	<b>Employees</b>	Supplementary	2023	2022
	\$	\$	\$	\$
Accrued benefit obligation				
Balance, beginning of year	55,772,878	65,295	55,838,173	61,259,894
Current service cost	1,437,167	2,242	1,439,409	1,530,858
Interest cost	3,215,587	3,367	3,218,954	3,060,540
Benefits paid	(3,880,531)	-	(3,880,531)	(3,864,342)
Actuarial loss/(gain)	1,504,432	2,799	1,507,231	(6,148,777)
Balance, end of year	58,049,533	73,703	58,123,236	55,838,173
Plan assets				
Fair value, beginning of year	56,625,194	-	56,625,194	65,992,286
Return on plan assets	6,201,359	-	6,201,359	(7,379,245)
Benefits paid	(3,880,531)	-	(3,880,531)	(3,864,342)
Employer contributions	1,307,313	-	1,307,313	1,267,887
Employee contributions	670,801	-	670,801	608,608
Fair value, end of year	60,924,136	-	60,924,136	56,625,194
Funded status (surplus)/deficit	(2,874,603)	73,703	(2,800,900)	(787,021)
Unamortized amounts	3,443,018	85,859	3,528,877	1,841,907
Accrued benefit liability	568,415	159,562	727,977	1,054,886
aa				
Significant assumptions used				
Discount rate	5.80%	4.74%		6.00%
Expected long-term rate of				
return on plan assets	6.00%	5.75%		5.20%
Rate of compensation increase	2.00%	2.00%		0.00%
Average remaining service				
period of active employees	13.5 years	4 years		13.5 years
Net benefit expense of the year				
Current service cost	1,437,167	2,242	1,439,409	1,530,858
Interest cost	3,215,587	3,367	3,218,954	3,060,540
Amortization of losses/(gains)	300,956	(22,164)	278,792	(99,381)
Employee contributions	(670,801)		(670,801)	(608,608)
Expected return on plan assets	(3,285,950)	_	(3,285,950)	(3,317,857)
Net benefit expense	996,959	(16,555)	980,404	565,552

# **Notes to the Consolidated Financial Statements**

December 31, 2023

14.

### 13. EMPLOYEE FUTURE BENEFITS

The City and the Commission provide post-retirement health and life benefits to their retired employees.

An actuarial valuation of the plans was completed as at December 31, 2019 for the City and September 30, 2021 for the Commission with both plans extrapolated to December 31, 2023.

\$,479,000 6,455,000 6,965,200 8,561,500) 6,778,100 6,778,100 6,487,600 6,265,700	\$ 12,022,989 403,902 608,916 (186,490) 484,335 13,333,652 13,333,652 5,344,913 18,678,565	\$ 150,501,989 3,858,902 7,574,116 (4,747,990) (8,075,265) 149,111,752 149,111,752 65,832,513 214,944,265	\$ 200,827,477 6,291,140 6,149,560 (4,591,232) (58,174,956) 150,501,989 61,231,487 211,733,476
3,455,000 6,965,200 8,561,500) 6,778,100 6,778,100 6,487,600 6,265,700	403,902 608,916 (186,490) 484,335 13,333,652 13,333,652 5,344,913	3,858,902 7,574,116 (4,747,990) (8,075,265) 149,111,752 149,111,752 65,832,513	6,291,140 6,149,560 (4,591,232) (58,174,956) 150,501,989 150,501,989 61,231,487
3,455,000 6,965,200 8,561,500) 6,778,100 6,778,100 6,487,600 6,265,700	403,902 608,916 (186,490) 484,335 13,333,652 13,333,652 5,344,913	3,858,902 7,574,116 (4,747,990) (8,075,265) 149,111,752 149,111,752 65,832,513	6,291,140 6,149,560 (4,591,232) (58,174,956) 150,501,989 150,501,989 61,231,487
5,965,200 6,561,500) 6,559,600) 6,778,100 6,487,600 6,265,700	608,916 (186,490) 484,335 13,333,652 13,333,652 5,344,913	7,574,116 (4,747,990) (8,075,265) 149,111,752 149,111,752 65,832,513	6,149,560 (4,591,232) (58,174,956) 150,501,989 150,501,989 61,231,487
3,561,500) 3,559,600) 3,778,100 3,778,100 3,487,600 5,265,700	(186,490) 484,335 13,333,652 13,333,652 5,344,913	(4,747,990) (8,075,265) 149,111,752 149,111,752 65,832,513	(4,591,232) (58,174,956) 150,501,989 150,501,989 61,231,487
3,559,600) 5,778,100 5,778,100 5,487,600 5,265,700	484,335 13,333,652 13,333,652 5,344,913	(8,075,265) 149,111,752 149,111,752 65,832,513	(58,174,956) 150,501,989 150,501,989 61,231,487
5,778,100 5,778,100 5,487,600 5,265,700	13,333,652 13,333,652 5,344,913	149,111,752 149,111,752 65,832,513	150,501,989 150,501,989 61,231,487
5,778,100 0,487,600 5,265,700	13,333,652 5,344,913	149,111,752 65,832,513	150,501,989 61,231,487
0,487,600 6,265,700	5,344,913	65,832,513	61,231,487
0,487,600 6,265,700	5,344,913	65,832,513	61,231,487
5,265,700			
4.75%	4.74%		
13 years	13.4 years		
5.05%	5.07%		
12 years	13.4 years		
.455,000	403,902	3,858,902	6,291,140
			6,149,560
			1,435,312
	643,679	7,958,779	13,876,012
)	5.05%	5.05% 5.07%  12 years 13.4 years  3,455,000 403,902 6,965,200 608,916 8,105,100) (369,139) 7,315,100 643,679	5.05% 5.07%  12 years 13.4 years  3,455,000 403,902 3,858,902 6,965,200 608,916 7,574,116 8,105,100) (369,139) (3,474,239) 7,315,100 643,679 7,958,779

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 14. SEVERANCE AND SICK LEAVE BENEFITS (Continued)

City of St. John's

Severance for eligible employees consists of one week's salary for each year worked and is only paid upon retirement. Eligible employees are CUPE Local 569 members and management employees hired before October 1, 2019, CUPE Local 1289 members hired before December 5, 2019 and IAFF Local 1075 members hired before January 1 2023.

All employees accumulate sick however it is non-vesting.

An actuarial valuation of the plan was completed as at December 31, 2019 and extrapolated to December 31, 2023.

	Severance	Sick Leave	2023	2022
	\$	\$	\$	\$
Accrued benefit obligation				
Balance, beginning of year	13,974,300	10,085,000	24,059,300	26,679,200
Current service cost	1,272,700	973,400	2,246,100	2,699,100
Interest cost	700,500	502,800	1,203,300	820,600
Benefits paid	(1,478,700)	(1,228,600)	(2,707,300)	(2,179,700)
Settlement payments	(1,237,600)	-	(1,237,600)	(68,300)
Settlement loss	180,700	-	180,700	-
Actuarial (gain)/loss	(785,400)	3,317,300	2,531,900	(3,891,600)
Balance, end of year	12,626,500	13,649,900	26,276,400	24,059,300
Funded status - deficit	12,626,500	13,649,900	26,276,400	24,059,300
Unamortized amounts	2,114,000	(3,518,800)	(1,404,800)	1,329,600
Accrued benefit liability	14,740,500	10,131,100	24,871,600	25,388,900
Significant assumptions used				
Discount rate			4.75%	5.05%
Average remaining service				
period of active employees			13 years	13 years
Net benefit expense of the year				
Current service cost	1,272,700	973,400	2,246,100	2,699,100
Interest cost	700,500	502,800	1,203,300	820,600
Amortization of (gain)/loss	(38,900)	91,900	53,000	352,400
Recognition of unamortized				
gain due to settlement	(255,500)	-	(255,500)	-
Recognized loss due to				
settlement	180,700		180,700	
Net benefit expense	1,859,500	1,568,100	3,427,600	3,872,100

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 14. SEVERANCE AND SICK LEAVE BENEFITS (Continued)

During 2023, members of IAFF Local 1075 were given a one-time payout option of their severance accrued to December 31 2020 or a portion thereof. Severance benefits continue to accrue to retirement, regardless of whether an employee elected to receive a one-time payout or not. However, members hired after December 31, 2022 are no longer entitled to severance benefits.

### St. John's Transportation Commission

As of June 1, 2015, eligible retiring employees of the St. John's Transportation Commission who have completed at least 10 years of service will be paid a severance equal to 1 day for each year of service. Eligible employees are those hired before November 27, 2020. The liability at December 31, 2022 is \$138,373 (2022 - \$128,172).

Sick pay benefits accrue to employees of the St. John's Transportation Commission at the rate of 12 days per year. Employees can accumulate up to 30 days of sick pay benefits to be paid to them upon retirement, termination, or illness. Any excess is paid out to the employee annually. The liability at December 31, 2023 is \$1,024,531 (2022 - \$967,054).

### St. John's Sports and Entertainment

St. John's Sports and Entertainment provides severance for full time employees and part time box office employees consisting of one week's salary for each year of service and is only paid upon retirement.

Sick leave benefits accrue to employees at the rate of 12 hours per month up to a maximum of 2,080 hours.

An actuarial valuation of the plan was completed as at December 31, 2021 and extrapolated to December 31, 2023.

	Severance	Sick Leave	2023	2022
	\$	\$	\$	\$
Accrued benefit obligation				
Balance, beginning of year	104,807	97,350	202,157	309,617
Current service cost	23,974	14,032	38,006	44,243
Interest cost	5,118	4,880	9,998	6,315
Benefits paid	(30,910)	(15,459)	(46,369)	(15,501)
Actuarial loss/(gain)	9,869	8,494	18,363	(142,517)
Balance, end of year	112,858	109,297	222,155	202,157
Funded status - deficit	112,858	109,297	222,155	202,157
Unamortized amounts	53,072	32,981	86,053	116,730
Accrued benefit liability	165,930	142,278	308,208	318,887

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 14. SEVERANCE AND SICK LEAVE BENEFITS (Continued)

	Severance	Sick Leave	2023	2022
	\$	\$	\$	\$
Significant assumptions used				
Discount rate			4.75%	5.05%
Average remaining service				
period of active employees			13 years	13 years
Net benefit expense of the year				
Current service cost	23,974	14,032	38,006	44,243
Interest cost	5,118	4,880	9,998	6,315
Amortization of gains	(6,325)	(5,989)	(12,314)	(9,907)
Net benefit expense	22,767	12,923	35,690	40,651

### 15. ACCUMULATED SURPLUS

	2023	2022
	\$	\$
Accumulated surplus, beginning of year	819,244,368	794,260,991
Excess of revenue over expenditures	47,265,167	24,983,377
Accumulated surplus, end of year	866,509,535	819,244,368
Appropriated surplus		
Reserve for Shoal Bay treatment plant	572,289	527,469
Urban living non-profit housing - replacement reserve	6,197,006	5,157,678
Reserve for snow and ice management	2,000,000	2,000,000
Reserve for salt savings	62,940	62,940
Reserve for convention centre financing	(4,891,497)	(4,688,111)
Reserve for capital	17,023,383	17,200,454
Reserve for employee benefits stabilization fund	1,997,091	1,997,091
Reserve for Robin Hood Bay equipment replacement	10,280,009	9,533,007
Reserve for Riverhead wastewater equipment replacement	3,350,058	3,431,543
Reserve for affordable housing	83,896	34,197
	36,675,175	35,256,268
Unappropriated surplus	829,834,360	783,988,100
	866,509,535	819,244,368

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

#### 16. SUPPLEMENTARY CASH FLOW INFORMATION

	2023	2022
	\$	\$
Changes in other balances:		
Accounts receivable	(12,319,666)	(1,403,322)
Inventory of materials and supplies	(548,967)	(302,907)
Prepaid expenditures	(950,657)	(512,101)
Payables and accruals	(10,964,011)	4,025,633
	(24,783,301)	1,807,303
Interest paid	12,439,964	24,164,390

#### 17. CREDIT FACILITIES

The City has a demand credit facility with the Royal Bank of Canada totaling \$14,500,000 to meet its short-term financing needs. Drawings bear a maximum interest at the Royal Bank prime rate minus 0.50%. Drawings on this facility at December 31, 2023 were nil (2022 - nil).

#### 18. CONTINGENCIES AND COMMITMENTS

Expropriation and other claims

In the normal course of business, the City is subject to several legal claims in which it intends to defend and negotiate. As of December 31, 2023, the City recorded an estimated liability of \$1,835,438 (2022 - \$1,718,595) for such claims. This liability only includes those claims in which there is an expectation of loss and the settlement amounts can be reasonably estimated however the exact amounts of each claim will not be known until it is settled.

The Commission is contingently liable for claims below \$100,000 which are not covered under its current insurance policy. As of December 31, 2023, the Commission recorded an estimated liability of \$834,535 (2022 - \$570,157) for such claims.

Lease and service agreements

Under the terms of long-term operating leases on equipment, the City is required to make annual lease payments for the next five years:

2024	5,906,693
2025	3,666,783
2026	2,589,485
2027	1,961,379
2028	224,512

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 18. CONTINGENCIES AND COMMITMENTS (Continued)

St. John's Sports and Entertainment is currently in year 5 of a 10-year food service management agreement with Servomation Inc, "Centerplate", to provide food services for the St. John's Convention Centre. The Organization has committed to a management fee and a share of net operating profits. The Organization also has commitments relating to the general maintenance of the Mary Brown's Centre and the Convention Centre.

### 15 Convent Square

During 2016 the City accepted a donation of land and building which will be redeveloped as affordable housing for seniors. The donation stipulates that if at any time the property is not used for the aforementioned purpose \$1.2 million in compensation will be payable to the donor.

#### Liability for Contaminated Sites

The City has not recognized a liability for remediation of 245 Freshwater Road, the former location of Metrobus. The contamination exists as a result of two underground fuel tanks that have been removed and environmental monitoring is ongoing.

Subsequent to year end the City received preliminary environmental testing results indicating further assessment is required at 310 Empire Avenue, site of a former landfill. The site is currently being used as a sports field and has been for several decades. As at the audit date the full extent of any potential contamination and cost of remediation is unknown and a liability has not been recorded.

#### Loan Guarantee

The City is acting as a guarantor for the Celtics Centre Hockey Corporation (The Avalon Minor Hockey Association Inc) for a \$2.5 million dollar loan from Roynat Inc. In the event of a default the City may take over the loan payments or move to sell the arena.

Subsequent to year end, as its guarantor, the City extinguished the Celtics' \$2.5 million dollar loan from Roynat Inc.

#### 19. FINANCIAL RISK

The City is exposed to credit risk and liquidity risk from its financial instruments. This note describes the City's objectives, policies and processes for managing those risks and the methods used to measure them. Further qualitative and quantitative information in respect of these risks is presented below and throughout these financial statements.

Unless otherwise noted, it is management's opinion that the City is not exposed to significant interest, currency, or other price risks.

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 19. FINANCIAL RISK (Continued)

#### a. Credit risk

Credit risk arises from the potential that a party will fail to fulfill its obligations. Primarily the City is exposed to credit risk through its cash and cash equivalents, investments, and accounts receivable. Cash and cash equivalents are held with provincially and federally regulated chartered banks. Accounts receivables consist mainly of property taxes, an allowance for doubtful accounts is established based upon factors surrounding the credit risk of specific accounts, historical trends and other information. The City has a significant number of customers which minimizes concentration of credit risk. There have not been any changes from the prior year in the City's exposure to credit risk or the policies, procedures and methods it uses to manage and measure the risk.

At year end, the amounts outstanding for the City's accounts receivable are as follows:

	2023	2022
	\$	\$
Less than 1 year	56,142,578	43,306,871
1 to 3 years	7,534,789	9,280,294
Over 3 years	5,806,646	6,193,070
Less: impairment allowance	(11,518,477)	(13,134,365)
	57,965,536	45,645,870

#### b. Liquidity risk

Liquidity risk is the risk that the City will encounter difficulty in meeting obligations associated with financial liabilities. The City is exposed to this risk mainly in respect of receipt of government funding, long term debt and accounts payable. The City manages this risk through continuous monitoring of cash flows from operations and anticipated investing and financing activities to ensure it has sufficient liquidity to meet its liabilities when due. The City issues debenture with sinking fund provision. The sinking fund accounts for the accumulation of installments required for the retirement of the sinking fund debt at maturity. There have not been any changes from the prior year in the City's exposure to liquidity risk or the policies, procedures and methods it uses to manage and measure the risk.

The following table sets out the contractual maturities of the financial liabilities:

Accounts payable and accrued liabilities
Long-term debt
Debenture debt

	2023	
Less than 1 year	1 to 5 years	Over 5 years
\$	\$	\$
68,159,655	-	-
428,038	847,098	-
25,000,000	93,000,000	415,000,000
93,587,693	93,847,098	415,000,000

### **Notes to the Consolidated Financial Statements**

**December 31, 2023** 

### 19. FINANCIAL RISK (Continued)

	2022				
Less than 1 year \$	1 to 5 years \$	Over 5 years \$			
73,389,479	-	-			
2,813,035	1,269,610	-			
11,000,000	118,000,000	415,000,000			
87,202,514	119,269,610	415,000,000			
	\$ 73,389,479 2,813,035 11,000,000	Less than 1 year \$ 1 to 5 years \$ \$ 73,389,479 - 2,813,035 1,269,610 118,000,000			

#### 20. SEGMENTED INFORMATION

The Consolidated Statement of Operations and Accumulated Surplus has been prepared in accordance with PSAS Handbook Section 2700 (PS 2700) Segment Disclosures. The segments selected enhance the ability to understand the City's major revenue and expense activities.

The City provides a wide range of services to its citizens, including fire, public transit, roads, waste and recycling, water supply and distribution, wastewater treatment, and recreation and cultural services. Segmented information is presented by major functional activities consistent with the Consolidated Statement of Operations.

General Government Services includes activities relating to the overall governance and financial administration of the City. This includes council functions and the following administrative activities: customer service administration, human resources, legal, internal audit, finance, communications, information technology, engineering services, assessment services, and city building maintenance.

Fiscal Services includes activities related to the City's debt.

**Transportation Services** includes activities related to public transportation including transportation services offered through the City of St. John's Transportation Commission and other transportation activities including road and sidewalk maintenance, traffic operations, parking, snow clearing and street lighting.

Protective Services includes activities related to fire protection, inspection services and animal control.

**Environmental Health Services** includes activities related to environmentally regulated services including waste collection and disposal as well as the supply and treatment of water and wastewater.

**Recreation and Cultural Services** includes activities related to the operation and maintenance of the City's recreation facilities including community centres, parks, swimming pools and St. John's Sports and Entertainment Limited. Also includes cultural and community services.

**Environmental Development Services** includes activities relating to non profit housing administration and maintenance. Also includes tourism and economic development services.

Amortization and Allowances includes activities related to allowances for doubtful accounts and capital contributions.

### **Consolidated Schedule of Tangible Capital Assets**

								Urban Living		
		Buildings &		Roads &	Equipment,	Fire Department		Non-profit		
		Permanent	Capital Lease-	Underground	Vehicles &	Buildings &	Work in	Housing	2023	2022
	Land	Improvements	Parking Spaces	Networks	Moveable Plant	Equipment	Process	Buildings	Totals	Totals
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Cost										
Balance, beginning of year	65,759,458	555,233,952	8,452,167	848,876,217	248,201,369	41,290,689	86,457,855	50,719,554	1,904,991,261	1,838,975,152
Add: Additions during the year	450	53,191	-	3,733,515	4,071,196	202,814	70,317,320	-	78,378,486	70,768,396
Less: Disposals during the year	(8,552)	-	-	(2,198,384)	(2,771,773)	(87,769)	(836,182)	-	(5,902,660)	(4,752,287)
Adjustments	68,018	3,442,457	-	24,038,664	5,639,974	-	(33,189,113)	-	-	-
Change in estimate of ARO	-	(6,789,136)	-	-	-	-	-	-	(6,789,136)	-
Balance, end of year	65,819,374	551,940,464	8,452,167	874,450,012	255,140,766	41,405,734	122,749,880	50,719,554	1,970,677,951	1,904,991,261
Accumulated amortization										
Balance, beginning of year	-	170,215,735	1,202,507	267,115,649	160,418,319	17,027,342	-	29,253,407	645,232,959	599,472,954
Add: Additions during the year	-	13,436,235	146,723	16,095,893	13,095,680	1,274,659	-	1,377,612	45,426,802	49,154,169
Less: Disposals during the year	-	-	-	(1,197,009)	(2,632,961)	(87,769)	-	-	(3,917,739)	(3,394,164)
Adjustments	-	-	-	-	-	-	-	-	-	-
Balance, end of year	-	183,651,970	1,349,230	282,014,533	170,881,038	18,214,232	-	30,631,019	686,742,022	645,232,959
Net book value of tangible		-	-	-	-			-	-	
capital assets	65,819,374	368,288,494	7,102,937	592,435,479	84,259,728	23,191,502	122,749,880	20,088,535	1,283,935,929	1,259,758,302

CITY OF ST. JOHN'S Schedule 2

### **Consolidated Schedule of Debenture Debt**

**December 31, 2023** 

				2023			2022	
			Sinking		Sinking Fund	Sinking		Sinking Fund
Date of	Interest	Amount Issued	<b>Funds</b>	Bond	Requirement	Funds	Bond	Requirement
Maturity	Rate a	nd Outstanding	Available	Premium	in 2024	Available	Premium	in 2023
		\$	\$	\$	\$	\$	\$	\$
Feb. 2023	6.680%	-	-	-	-	13,236,259	277,164	137,500
Feb. 2024	6.162%	25,000,000	27,015,028	105,516	312,500	24,713,341	316,103	625,000
June 2025	5.534%	18,000,000	18,032,064	165,771	450,000	16,579,186	240,936	450,000
Mar. 2026	5.300%	25,000,000	21,626,454	252,185	625,000	20,093,079	279,664	625,000
Dec. 2026	4.975%	35,000,000	34,363,968	555,231	875,000	32,747,165	591,932	875,000
Dec. 2027	5.400%	15,000,000	9,339,198	-	375,000	10,194,810	-	375,000
Nov. 2029	5.539%	27,000,000	15,183,857	94,447	675,000	15,112,969	116,046	675,000
Aug. 2031	4.622%	70,000,000	37,561,127	427,578	1,750,000	25,357,175	433,494	1,750,000
Dec. 2033	4.500%	60,000,000	18,632,256	1,301,866	1,500,000	16,671,242	761,918	1,500,000
Mar. 2036	4.215%	120,000,000	22,727,102	3,038,886	3,000,000	19,395,497	907,273	3,000,000
Sep. 2040	2.916%	138,000,000	11,009,665	(139,472)	3,450,000	7,193,105	3,974,901	3,450,000
		533,000,000	215,490,719	5,802,008	13,012,500	201,293,828	7,899,431	13,462,500

As at December 31, 2023, the City held a carrying value of \$195.0M (2022 – \$200.0M) of its own debentures. Adoption of PS 3450 requires that when the City repurchases its own debenture, the repurchased instruments offset the original liabilities on the Consolidated Statement of Financial Position (Note 10). Sinking funds available as presented in this schedule include the City's repurchased debentures. Interest revenue and interest expense associated with the repurchased instruments are offset in the Consolidated Statement of Operations. Interest revenue and interest expense for 2023 are \$8.2M and \$23.3M respectively (2022 - \$9.2M and \$23.7M).

In 2022, the City's sinking funds include City of St. John's debentures at coupon rates varying between 2.92% to 6.68% with a face value of \$174.7M. Maturity dates on the investments in the portfolio range from February 2023 to September 2040.

The City incurred a premium on bonds purchased in the market; this occurs when the price paid is greater than the settlement amount. Bonds purchased are mainly those of the City and will be held until maturity. As such, the City amortizes the bond premium over the remaining life to bond maturity.

# **Consolidated Schedule of Mortgages - Urban Living Non-Profit Housing**

**December 31, 2023** 

•				2023	2022
	Date of	Interest	Amount	Amount	Amount
	Maturity	Rate	Issued	Outstanding	Outstanding
			\$	\$	\$
Newfoundland & Labradon	· Housing Corpor	ation			
Infill 1987	Apr. 1, 2023	2.040%	2,070,285	-	37,413
Gear Street - Infill 1988	Sept. 1, 2025	2.040%	1,929,560	173,459	269,191
Brookfield Road	Dec. 1, 2025	2.040%	2,203,600	223,824	331,575
Cochrane Street	Nov. 1, 2027	1.710%	745,887	126,596	160,065
Infill 1990	Nov. 1, 2026	1.640%	1,628,008	219,824	292,330
Campbell Avenue	Feb. 1, 2028	1.620%	968,952	194,609	236,815
Infill 1992	Dec. 1, 2028	2.040%	1,682,553	336,824	399,256
			11,228,845	1,275,136	1,726,645
Current portion				428,038	457,035

Mortgages are secured by specific rental properties situated in St. John's and assignment of rental income.

### **Schedule 4**

# **Consolidated Schedule of Revenues**

	2023	2022
	\$	\$
Taxation		
Real property	176,300,015	174,842,116
Water	36,122,855	33,507,972
Utility	6,889,504	6,503,966
Accommodation	4,381,927	3,496,966
	223,694,301	218,351,020
Grants in lieu of taxes		
Government of Canada	4,729,697	4,571,337
Government of Canada agencies	917,075	916,490
Water tax grant	3,292,155	3,073,907
	8,938,927	8,561,734
Grants and transfers		
Government of Canada		
Capital grant	11,614,079	4,697,228
St. John's Transportation Commission	94,500	94,500
Gas tax funding	4,889,946	2,392,952
Other federal grants	433,626	455,511
Government of Newfoundland and Labrador		
Gas tax funding	831,153	831,153
Municipal capital grant	14,151,247	11,446,717
Recovery of debt charges	243,470	-
Rental housing projects	767,846	980,366
Other provincial grants	145,136	90,682
City of Mount Pearl and Town of Paradise		
Capital contribution	19,422	155,132
City of Mount Pearl and Town of Paradise		
Public transit contribution	1,546,780	1,433,440
Capital contribution from Developers	3,774,325	7,454,317
Other grants	375,197	488,723
	38,886,727	30,520,721
Sales of goods and services		
Environmental health services		
Water sales - commercial and shipping	7,707,457	7,240,919
Tipping fees	14,404,296	13,432,310
Recycling materials	674,752	928,278
Regional Fire recovery	12,202,090	11,989,420

### **Consolidated Schedule of Revenues**

	2023	2022
	\$	\$
Sales of goods and services (continued)		
Environmental health services (continued)		
Regional Water recovery	8,937,410	7,964,670
Regional Waste Water recovery	1,026,562	1,143,004
Other	656,722	407,511
General government services	1,186,934	1,242,04
Transportation services		
Parking	1,244,877	686,45
Parking permits	183,563	179,22
Other	30,491	15,16
Third party charges	120,491	104,68
Sale of land	232,639	57,92
Gain on disposal of capital assets	-	232,02
Recreation, parks and tourism	2,453,136	1,861,48
St. John's Sports & Entertainment Ltd.	6,288,606	6,093,83
Other general services	1,755,177	788,34
	59,105,203	54,367,31
Other revenue from own sources Interest on tax arrears	2,179,544	1,743,32
Interest earned on portfolio investments	415,000	9,935,94
Fines	2,349,461	2,255,54
Construction and other permits	3,078,156	2,794,35
Interest earned	6,778,940	2,760,34
Business and amusement licenses	169,514	163,32
Rents, concessions and franchises	77,061	65,64
Apartment rentals	3,534,830	3,187,53
St. John's Transportation Commission	5,55 1,65 5	2,227,00
Passenger fares	8,315,210	6,805,67
Transit advertising	161,577	168,16
Charters	40,414	36,90
Sundry	343,320	130,84
Civic assessments	31,910	23,81
Sub - division assessments	9,888	1,96
	27,484,825	30,073,37
Total revenue	358,109,983	341,874,169

**Schedule 5** 

# **Consolidated Schedule of Expenditures**

,	2023	2022
	\$	\$
General government services		
Legislative	926,230	798,123
General government	25,280,293	25,046,380
Engineering services	7,516,437	7,478,506
Pension Expense	9,343,200	1,416,500
Employee future benefits and other related expenses	2,721,161	6,515,702
Other general government	630,247	463,601
	46,417,568	41,718,812
Fiscal services		
Interest on debenture debt	12,256,695	24,042,497
Non-Profit Housing mortgage interest	37,607	37,579
St. John's Transportation Commission interest	145,662	84,314
Other debt charges	73,000	70,340
	12,512,964	24,234,730
Transportation services		
Road transport		
Administration	3,291,606	3,038,677
Fleet services	1,171,663	1,049,181
Snow clearing	20,534,978	16,763,222
Streets, roads and sidewalks	10,354,425	10,955,808
Maintenance depot	1,668,874	1,779,981
Traffic services	1,748,411	1,597,285
Street cleaning	283,787	265,301
Street lighting	4,347,350	4,403,913
St. John's Transportation Commission	26,660,826	26,317,408
Parking	261,340	196,417
	70,323,260	66,367,193
Protective services		
Fire protection	32,172,677	33,635,667
Protective inspections	3,395,380	3,555,204
Traffic enforcement	1,823,944	1,684,732
Animal and pest control	1,420,789	1,398,220
-	38,812,790	40,273,823

# **Consolidated Schedule of Expenditures**

	2023	2022
	\$	\$
<b>Environmental health services</b>		
Water supply and distribution	17,832,502	18,208,489
Regional Water system	8,602,030	7,676,873
Regional Waste Water system	4,315,074	4,351,634
Regional Robin Hood Bay landfill	15,617,874	14,505,694
Garbage, waste collection and disposal	6,410,919	6,744,698
	52,778,399	51,487,388
Recreation and cultural services		
Parks and open spaces	10,844,705	10,621,501
Recreation	9,236,894	8,788,906
St. John's Sports & Entertainment Ltd.	11,197,811	10,344,461
Destination St. John's	1,659,393	1,251,043
Other recreation and cultural services	3,616,376	4,119,761
	36,555,179	35,125,672
<b>Environmental development services</b>		
Environmental planning and zoning	2,186,046	2,042,825
Housing and real estate	3,801,269	3,610,926
Other environmental development services	1,234,522	1,096,644
	7,221,837	6,750,395
Amortization and allowances		
Allowance for uncollectible accounts	(975,590)	619,470
Allowance for obsolete inventory	(25,937)	47,229
Loss on disposal fixed assets	697,295	-
Amortization	45,415,148	49,154,169
Amortization of Sinking Fund Premium	1,111,903	1,111,911
	46,222,819	50,932,779
Total expenditures	310,844,816	316,890,792

### **Consolidated Schedule of Segmented Information**

	General Government		Transportation	Protective	Environmental	Recreation and Cultural	Environmental Development	Amortization	Consolidated	
	Services	Fiscal Services	Services	Services	Health Services	Services	Services	and Allowances	2023	2022
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Revenue (Schedule 4)										
Taxation	219,312,374	-	-	-	-	4,381,927	-	-	223,694,301	218,351,020
Grants in lieu of taxes	8,938,927	-	-	-	-	-	-	-	8,938,927	8,561,734
Grants and transfers	35,736,539	547,980	1,641,280	2,479	-	355,948	602,501	-	38,886,727	30,520,721
Sales of goods and services	13,279,713	-	1,247,670	11,383,880	24,386,237	8,739,309	68,394	-	59,105,203	54,367,315
Other revenue from own sources	8,250,089	-	9,104,430	4,702,866	1,460,742	-	3,966,698	-	27,484,825	30,073,379
	285,517,642	547,980	11,993,380	16,089,225	25,846,979	13,477,184	4,637,593	-	358,109,983	341,874,169
Expenditure (Schedule 5)										
Personnel	38,385,171	-	33,226,034	35,435,277	17,241,444	21,089,936	3,473,242	-	148,851,104	144,025,410
Contractual Services	7,223,215	-	18,165,133	2,027,477	25,726,945	6,420,427	3,006,545	-	62,569,742	59,108,610
Materials & Supplies	675,544	-	18,881,845	1,224,168	8,337,937	4,436,610	39,293	-	33,595,397	31,172,876
Capital Out of Revenue	133,638	-	6,179	31,284	224,055	52,627	1,007	-	448,790	674,109
Grants & Subsidies	-	-	-	94,584	-	2,892,332	646,481	-	3,633,397	4,409,231
Financial Charges	-	12,512,964	-	-	-	1,638,556	1,350	-	14,152,870	25,598,124
Other	-	-	44,069	-	1,248,018	24,690	53,919	46,222,820	47,593,516	51,902,432
	46,417,568	12,512,964	70,323,260	38,812,790	52,778,399	36,555,178	7,221,837	46,222,820	310,844,816	316,890,792
Excess of revenues over expenditures	239,100,074	(11,964,984)	(58,329,880)	(22,723,565)	(26,931,420)	(23,077,994)	(2,584,244)	(46,222,820)	47,265,167	24,983,377
Accumulated surplus, beginning of year	, ,	( /	( / / /	( , ==,===)	( - )	( - /* · · · /- · - /	( )== -,,	( -,,)	819,244,368	794,260,991
Accumulated surplus, end of year (Note 15)									866,509,535	819,244,368

### CITY OF ST. JOHN'S Consolidated PSAB Budget

Year ended December 31, 2023

	City	St. John's Transportation Commission	St. John's Sports & Entertainment Ltd.	Adopted Budget	Consolidating Entries and PSAB Adjustments (Page 39)	Consolidated Budget
	\$	\$	\$	\$	\$	\$
Revenues						
Taxation	222,393,000	-	_	222,393,000	(1,488,745)	220,904,255
Grants in lieu of taxes	9,419,785	-	-	9,419,785	-	9,419,785
Grants and transfers	34,174,188	21,117,520	5,562,382	60,854,090	(36,891,304)	23,962,786
Sales of goods and services	46,797,522	-	4,592,279	51,389,801	1,009,380	52,399,181
Other revenue from own sources	20,497,861	8,631,280	-	29,129,141	(387,508)	28,741,633
	333,282,356	29,748,800	10,154,661	373,185,817	(37,758,177)	335,427,640
Expenditures						
General government services	42,750,502	-	-	42,750,502	6,933,716	49,684,218
Fiscal services	39,851,186	178,000	-	40,029,186	(16,432,906)	23,596,280
Transportation services	65,949,082	29,570,800	-	95,519,882	(22,381,854)	73,138,028
Protective services	33,741,135	-	-	33,741,135	6,503,385	40,244,520
Environmental health services	84,521,373	-	-	84,521,373	(32,636,830)	51,884,543
Recreation and cultural services	29,276,182	-	10,154,661	39,430,843	(3,467,015)	35,963,828
Environmental development services	15,496,154	-	_	15,496,154	(4,625,923)	10,870,231
Amortization and allowances	21,696,742	-	-	21,696,742	29,365,702	51,062,444
	333,282,356	29,748,800	10,154,661	373,185,817	(36,741,725)	336,444,092
Excess of revenue over expenditures	-	-	-	-	(1,016,452)	(1,016,452)

Council approved the City's 2023 budget on December 12, 2022

### **Schedule 7 (continued)**

# **Consolidating Entries and PSAB Adjustments**

		\$
Revei	nues	
1.	Eliminate transfers from reserves	(778,508)
2.	Eliminate grants to SJSE	(6,062,784)
3.	Eliminate grants to SJTC	(22,064,757)
4.	Eliminate subsidy to NPH	(24,000)
5.	Eliminate property taxes paid by City entities	(661,745)
6.	Eliminate water revenue paid by City entities	(6,084,900)
7.	Eliminate tipping fees paid by City entities	(2,608,679)
8.	Eliminate general government charges	(3,409,084)
9.	Eliminate debt charges recoverable	(24,672,500)
10.	Record provincial capital grants	145,136
11.	Record federal capital grants	11,614,079
12.	Record other capital grants	375,197
13.	Record capital contribution from developers	3,774,326
14.	Record recovery of fire protection services	12,052,403
15.	Record interest earned on sinking funds	415,000
16.	Record gain on sale of capital assets	232,639
		(37,758,177)
Expe	nses	
1.	Eliminate transfers from reserves	(3,141,726)
2.	Eliminate grants to SJSE	(6,062,784)
3.	Eliminate grants to SJTC	(22,064,757)
4.	Eliminate subsidy to NPH	(24,000)
5.	Eliminate property taxes paid by City entities	(661,745)
6.	Eliminate water revenue paid by City entities	(6,084,900)
7.	Eliminate tipping fees paid by City entities	(2,608,679)
8.	Eliminate general government charges	(3,409,084)
9.	Eliminate debt charges recoverable	(25,671,500)
10.	Eliminate capital expenditures	(11,750,132)
11.	Eliminate sinking fund payments	(16,432,905)
12.	Eliminate principal payments on LTD	(809,379)
13.	Eliminate recovery of fire protection services	12,052,403
14.	Record amortization of capital assets	45,415,148
15.	Record employee post retirement benefits	4,512,315
		(36,741,725)
Exces	ss of revenues over expenditures	(1,016,452)
	± -	